



**Lincoln
University**
Te Whare Wānaka o Aoraki
CHRISTCHURCH • NEW ZEALAND



NZAIA Conference 2016

Strategic Environmental Assessment and Iwi

(Revised content inserted, January 2017)

Professor Hirini Matunga

8 December 2016

New Zealand's specialist land-based university

Iwi Maori engagement in Strategic Environmental Assessment since the 1980's

Busy !

Actually

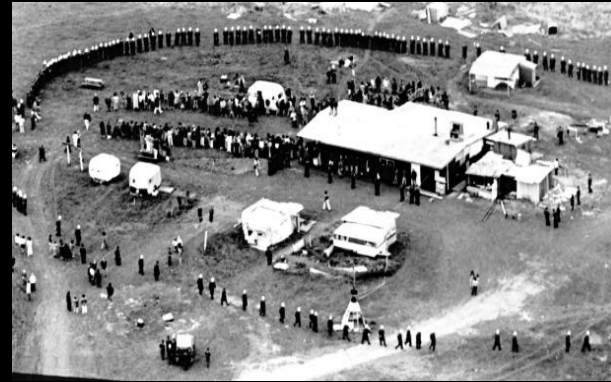
Really, really, really
.....busy !

The Political Context ... 1970's & 80's

Maori Land March 1975
Creation of Waitangi
Tribunal 1975
(Ref NZ History. Net)



Bastion Pt Occupation 1977-78
(Ref Fairfax Media)



Waitangi Day Protest Marches
1970's , 1980's, 1990's, 2000's
(Ref NZ Herald 2002)



Manukau Harbour Claim 1985
(Mangere Sewage Ponds)
(Ref Watercare Services Ltd)

Critical Developments

- Creation of Waitangi Tribunal **1975**
- Inclusion of S 3(1)(g) in the Town & Country Planning Act **1977**
- Bastion Point Occupation **1977**
- Waitangi Tribunal Report on the Manukau Claim **1985**
- Resource Management Act **1991**
- Iwi Management Plans **1990 & onwards**
- Escalation of Treaty Settlements

Critical Iwi Aspirations

- **Recognition of iwi authority** (*Tino Rangatiratanga*)
- **Guaranteed Protection of natural resources** (*Kaitiakitanga*)
- **Guaranteed Access to these resources** (*Manaakitanga*)

Iwi Based - RMA Frame of Reference 1990

Recognition of

Treaty of Waitangi

Iwi Maori Participation

Maori cultural & Spiritual Values

Iwi Management Plans

Maori Interests in Water

Resource Management Act 1991

Section 6(e),

“Recognise & provide for the “Relationship between Maori their culture & traditions with their ancestral lands, waters, sites, waahi tapu & other taonga” ... National Planning Importance

Section 7(a),

“Have particular regard to the Kaitiakitanga – exercise of stewardship

Section 8

“Take into account the principles of the Treaty of Waitangi (Te Tiriti o Waitangi)

New Insert revised during NZAIA Conference :1

- Iwi Maori generally critical of narrow focus of EIA, SIA, CIA etc.:
- Iwi Maori approach has tended to be much broader around total impacts on *their* people, *their* place *their* environment
- BUT, Iwi have tended to use/modify whatever approach was available

New Insert revised during NZAIA Conference :2

Iwi Maori assessment approach has tended to be:

- **Broader**
- **More integrated**
- **Highly interdisciplinary**
- **Across all levels (law, regulation, policy, planning, programmes , projects)**
- **Across all dimensions (social, cultural, environmental, economic, political)**

New Insert revised during NZAIA Conference :3

- Iwi Maori have generally been doing SEA since the early 1980's
- The aim has always been finding the balance between
 - Kaitiakitanga
 - Rangatiratanga
 - *Manaakitanga*
- Early Iwi Management Plans were very strategic in approach, but have progressively narrowed to `respond' to the RMA

New Insert revised during NZAIA Conference:5

- What's needed - A new acronym perhaps
- SIA (Strategic Iwi Assessment), SSIA (Strategic Iwi impact Assessment or Strategic Indigenous Impact Assessment), SMA (Strategic Maori Assessment)
- My preference: SSIA (Strategic Indigenous Impact Assessment),
- SSIA *must* be indigenous peoples & environments focused
- Refer to the Mauriora Systems Framework as a possible approach for SSIA

Critical Iwi (Maori) Planning & SIIA Tools

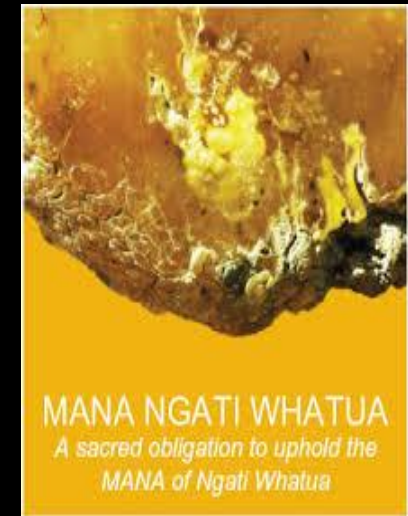
Iwi Strategic Plans



Iwi Values Statements



Iwi Impact Assessments



Ref Dyanna Jolly 2010

Nga Tikaanga o Ngati Te Ata



This is

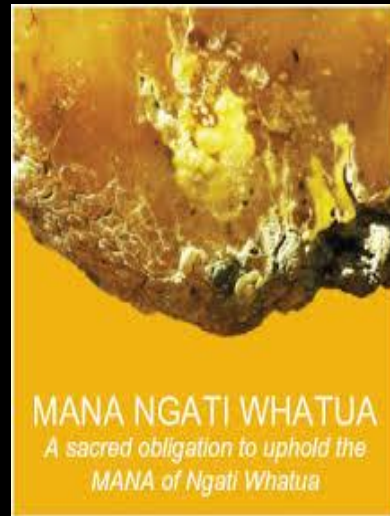
- **Who we are** as a people
- Where we're from
- Our tribal territory
- Our Values
- Our History
- Our Policies
- Our Reality
- Our desired future

What is an IMP?

- **Written** expressions of rangatiratanga (authority) and kaitiakitanga (stewardship)
- **A vision** of how the management and protection of natural, physical & other resources can be achieved based on the cultural and spiritual values of tangata whenua ... people of the land ... indigenous community
- **A plan** of the vision **mapped out** on the land and environment

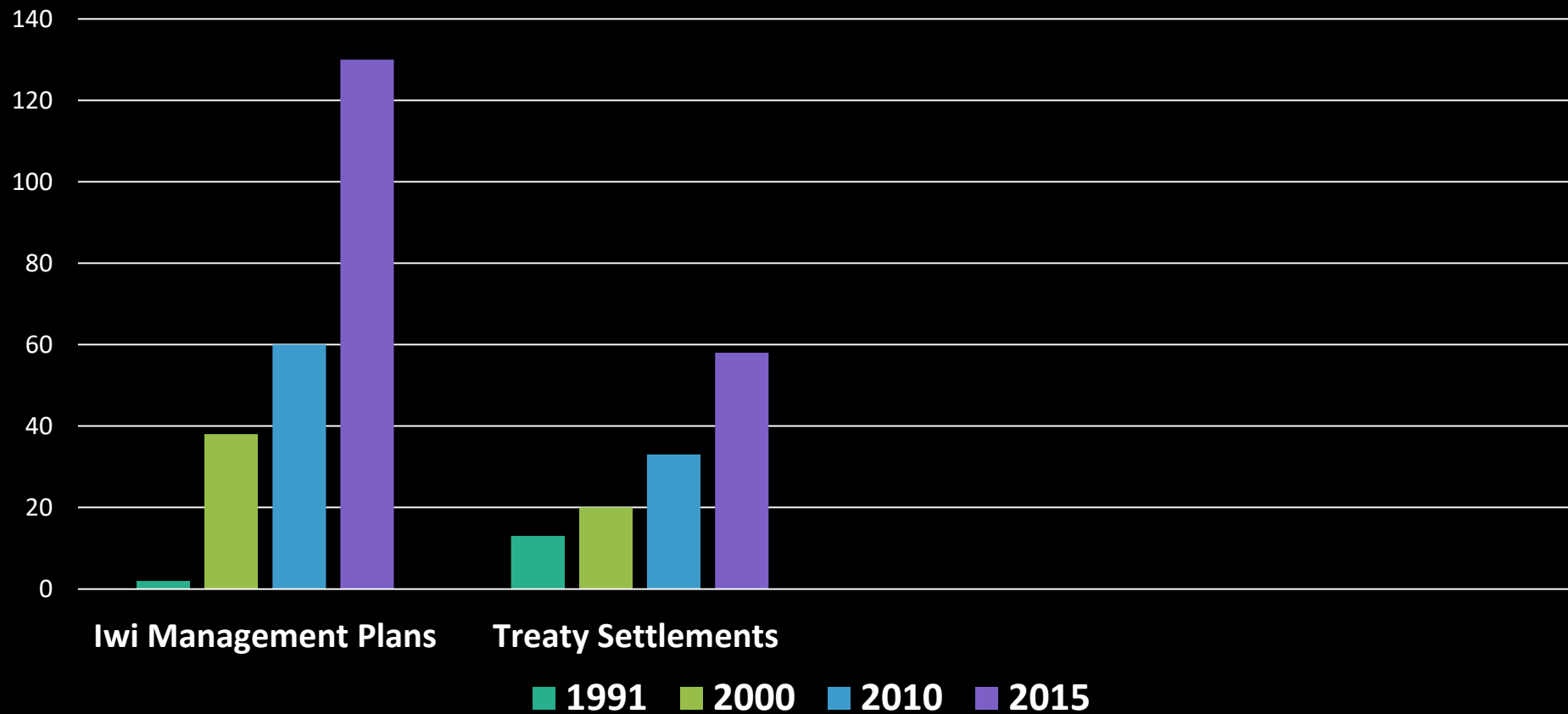
(ref Dyanna Jolly 2010)

Iwi Management Plans - IMPs



1990 ... 1.... 2016 more than 130 such plans !

Iwi Management Plans & Treaty Settlements



SIIA Assessments *as an Outcome*

Indigenous/Maori/Iwi Environmental Quality & Quantity

Indigenous/Maori/Iwi Social Cohesion & Wellbeing

Indigenous/Maori/Iwi Economic Growth & Distribution

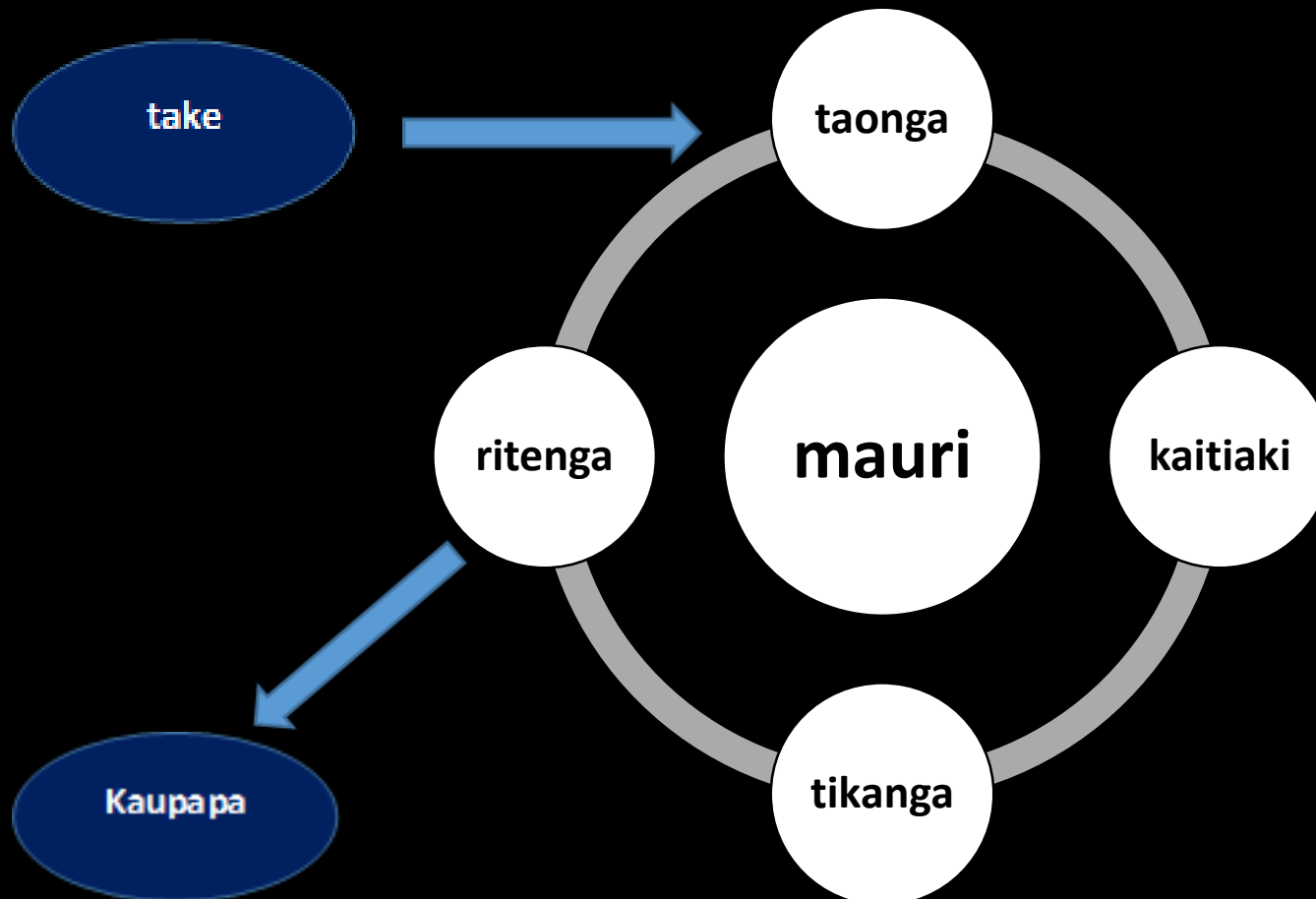
Indigenous/Maori/Iwi Cultural Protection & Enhancement

Indigenous/Maori/Iwi Political Autonomy and Advocacy

Mauriora Systems Framework as an approach to SIIA

(Ref H. Matunga 2016)

(for Policy-Analysis, planning, management, impact assessment, development & decision-making)



Mauriora Systems Framework for SIIA

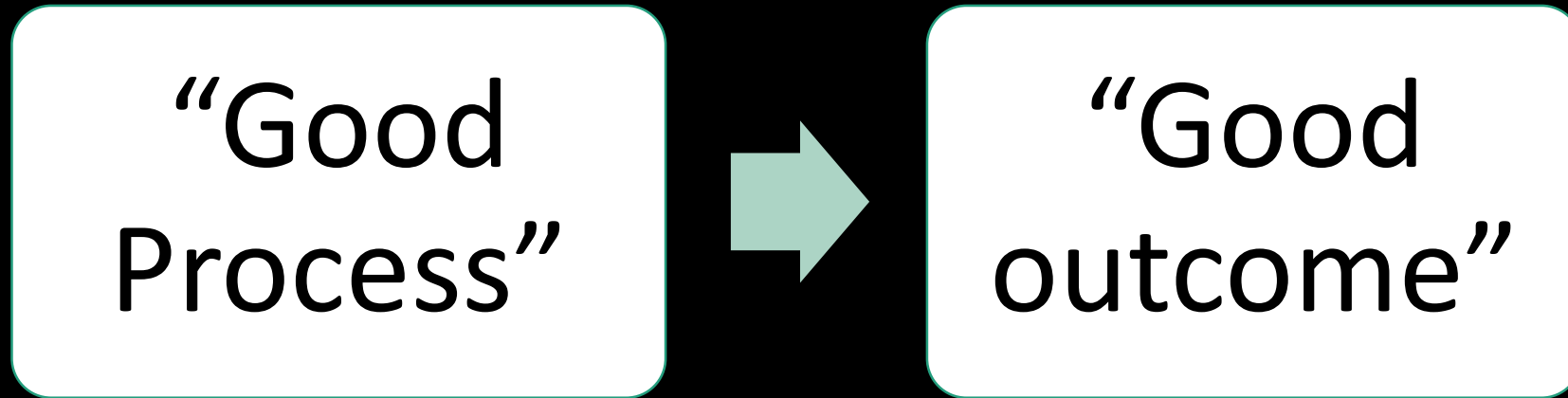
- **Methodology:** For assessing impact on the mauri of a resource
- **Aim:** To maintain and/or enhance the mauri of the Resource
- **Application :** Maori cultural framework for impact assessment, planning, policy analysis, management, development, decision-making

Mariota Systems Framework for SIIA

PROCESS QUESTIONS:

- What is the take (i.e. issue, proposal, proposition, challenge, or problem)?
- What taonga (valued resources) will potentially be affected?
- Who are the kaitiaki (guardians) of the taonga?
- What tikanga (values) are at stake and how will they be complied with?
- What ritenga (practice/s) might be initiated to maintain and/or enhance the mauri?
- What now is the kaupapa (strategy or approach) to deal with this issue (policy, plan, proposal or scheme)?

Strategic Indigenous Impact Assessment



Means to an end *not* end in itself!

Other Maori & SIIA Planning tools

- **Iwi Cultural Impact assessments**
 - Assessment of effects on cultural values associated with a place or resource
- **Iwi Cultural Values Reports**
 - Identifies and describes cultural values pertaining to a specific area or resource

(ref Dyanna Jolly 2010)