# Evolution of impact assessment in New Zealand, post RMA

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- Title is a reference to my first research publication on EIA in 1983 paper
- Much has happened since...
- How has impact assessment evolved since the early 1990s?
  - what forms of IA have emerged? has practice changed in line with international models? is IA effective? what challenges does it face?



## A butterfly view...

## So many things to say, so little time



so I'll flit across various issues, a brief sip and then move on...

key themes:

evidence, effectiveness, practice, and IA "speciation"



## Evidence

#### What can we use to evaluate IA in NZ?



- overall, surprising lack of real evidence
  - PCE 1995 report, useful but limited (and little effect)
  - ▶ 1996 survey of planners, etc.: IAIA effectiveness report
  - ▶ MfE monitoring is about deadlines, etc.
  - ▶ Research community: lacks coherence, investment



fall back on academic observation, various studentled studies over many years, media reports, conferences, professional discussions...



#### Effectiveness

## Popular theme in the IA research literature

very hard to judge in a definitive sense but broadly, yes, IA has been effective (compared to pre-1990)

- RMA make effects central to decisions and proposals are turned down on the basis of significant adverse impacts
- similarly, EEZ cases last year showed value of IA



some specific evidence in Bobbi Schijf PhD, 2002: AEE findings did change decision-makers' ranking of issues in consent processes....





#### could it be more effective?

yes, we need higher quality IA across all areas of usage



## Practice



- RMA: lack of a clear practice model in the fourth schedule or provided by MfE
- Practice driven more by compliance than good practice models of impact assessment

L.K. Caldwell's "Procedural vs substantive" perspectives

- scoping
- prediction/forecasting
- significance evaluation
- public involvement

It can be different.....



#### Qualities of a good Impact Assessment



- I. The list below outlines the qualities of a good Impact Assessment as an effective tool to support decision-making. .....
  - A Terms of Reference developed through a scoping process
  - •
  - Consideration of alternatives
  - A Non-Technical Summary, which does not contain technical jargon
  - Identification of <u>predicted effects</u>, mitigation and residual effects following mitigation (including cumulative and synergistic effects)
  - Uses a clear methodology
  - Considers the effects on environment and existing interests, as appropriate and relevant, of construction, operation, maintenance and decommissioning stages of development
  - Identification of the level of confidence in source information and conclusions about <u>significance of effects</u>
  - Suggests outcome-based conditions and environment commitments, including an Environmental Management Plan, to secure proposed mitigation
  - Articulates industry best practice.

EPA (2013) Approach to Impact Assessment [re EEZ Act]



## IA speciation



## Social IA Ecological IA

Health IA

Cultural IA

#### But:

Cumulative effects assessment?

Strategic environmental assessment?

Clear need for both...but institutional and practice barriers...



# Things to reflect on



- ▶ IA is our primary method for avoiding future damage to our natural and socio-cultural environments
- It continues to evolve, here and overseas
- It is also subject to ongoing incremental institutional changes
- We know little about the resulting landscape of IA practice

How can we change that so we can improve uptake, quality and effectiveness?



# Thank you



